# Department of Social Services DSS60000

# **Permanent Full-Time Positions**

Fund	Actual FY 14	Actual FY 15	Governor Estimated FY 16	Original Appropriation FY 17	Governor Revised FY 17	Final FY 17	Difference Fin-Gov FY 17
General Fund	1,982	1,982	1,975	1,976	1,980	1,986	6

# **Budget Summary**

Account	Actual FY 14	Actual FY 15	Governor Estimated FY 16	Original Appropriation FY 17	Governor Revised FY 17	Final FY 17	Difference Fin-Gov FY 17
Personal Services	117,465,832	131,055,940	134,527,508	133,178,052	-	115,246,776	115,246,776
Other Expenses	122,377,752	134,950,660	148,435,174	155,619,366	-	144,502,439	144,502,439
Other Current Expenses							
HUSKY Performance Monitoring	208,050	156,040	182,043	187,245	-	158,143	158,143
HUSKY Information and Referral	159,393	-	-	-	-	-	-
Genetic Tests in Paternity Actions	87,060	87,420	120,236	122,506	-	84,439	84,439
State-Funded Supplemental							
Nutrition Assistance Program	659,153	645,063	483,100	460,800	-	430,926	430,926
HUSKY B Program	29,050,736	29,122,731	6,550,000	4,350,000	4,350,000	4,350,000	-
Charter Oak Health Plan	6,279,878	100,000	-	-	-	-	-
Agency Operations	-	-	-	-	353,427,436	_	(353,427,436)
Other Than Payments to Local Go	overnments			1	,		(000,000,000)
Medicaid	2,451,456,880	2,347,719,375	2,468,415,500	2,542,788,000	2,509,112,500	2,447,241,261	(61,871,239)
Old Age Assistance	36,631,129	37,320,760	37,944,440	38,347,320		38,833,056	38,833,056
Aid To The Blind	712,183	724,861	750,550	755,289	-	627,276	627,276
Aid To The Disabled	60,395,812	59,932,638	61,115,585	61,475,440	-	61,941,968	61,941,968
Temporary Assistance to Families	00,000,012	57,752,050	01,110,000	01,475,440		01,741,700	01,741,700
- TANF	107,076,327	102,478,267	99,425,380	98,858,030	90,831,330	89,936,233	(895,097)
Emergency Assistance	107,070,527	102,470,207	1	1	70,051,550	1	1
Food Stamp Training Expenses	4,898	7,038	11,250	11,400	-	10,136	10,136
CT Pharmaceutical Assistance	4,090	7,030	11,230	11,400	-	10,130	10,150
Contract to the Elderly	(461,075)						
Healthy Start	1,430,311	1,352,463	1,251,522	1,287,280			-
					-	-	-
DMHAS-Disproportionate Share	108,935,000	108,935,000	108,935,000	108,935,000	108,935,000	108,935,000	-
Connecticut Home Care Program	44,499,385	43,113,894	43,430,000	40,590,000	-	40,190,000	40,190,000
Human Resource Development-	0/5 720	045 520	007 (20	000 450		700 740	700 740
Hispanic Programs	965,739	945,739	886,630	898,452	-	798,748	798,748
Community Residential Services	-	-	-	-	537,116,053	536,616,053	(500,000)
Protective Services to the Elderly	367,621	324,737	476,599	478,300	-	478,300	478,300
Safety Net Services	2,681,422	2,564,191	2,462,943	2,533,313	-	2,108,684	2,108,684
Transportation for Employment							
Independence Program	3,028,670	2,402,237	-	-	-	-	-
Refunds Of Collections	109,132	98,987	110,625	112,500	-	97,628	97,628
Services for Persons With							
Disabilities	572,907	535,807	526,762	541,812	-	477,130	477,130
Care4Kids TANF/CCDF	96,451,647	5,000,000	-	-	-	-	-
Nutrition Assistance	473,875	455,683	449,687	455,683	-	400,911	400,911
Housing/Homeless Services	5,210,676	5,210,676	-	-	-	-	-
State Administered General							
Assistance	19,025,610	22,702,018	23,154,540	24,818,050	22,576,050	22,816,579	240,529
Child Care Quality Enhancements	563,286	-	-	-	-	-	-
Connecticut Children's Medical							
Center	15,579,200	25,579,200	14,605,500	14,800,240	-	13,048,630	13,048,630

Account	Actual FY 14	Actual FY 15	Governor Estimated FY 16	Original Appropriation FY 17	Governor Revised FY 17	Final FY 17	Difference Fin-Gov FY 17
Community Services	1,075,010	825,272	1,100,730	1,128,860	-	1,004,208	1,004,208
Human Service Infrastructure							
Community Action Program	3,002,887	3,270,516	3,021,660	3,107,994	-	2,736,957	2,736,957
Teen Pregnancy Prevention	1,837,378	1,745,510	1,607,707	1,653,641	-	1,456,227	1,456,227
Fatherhood Initiative	371,652	538,320	-	-	-	-	-
Family Programs - TANF	-	-	541,600	415,166	-	362,927	362,927
Domestic Violence Shelters	-	-	5,210,676	5,210,676	-	5,158,570	5,158,570
Home Care and Protective							
Services for the Elderly	-	-	-	-	41,068,300	-	(41,068,300)
Aid to the Aged, Blind and							· · · ·
Disabled	-	-	-	-	102,371,849	-	(102,371,849)
Hospital Supplemental Payments	-	-	-	-	-	40,042,700	40,042,700
FQHC Supplemental Payments	-	-	-	-	-	-	-
Grant Payments to Local Govern	nents						
Human Resource Development-							
Hispanic Programs - Municipality	5,364	5,364	5,029	5,096	-	4,719	4,719
Teen Pregnancy Prevention -							
Municipality	137,826	130,935	120,598	124,044	-	114,876	114,876
Community Services -							
Municipality	83,761	79,573	78,526	79,573	-	70,742	70,742
Nonfunctional - Change to							
Accruals	(52,833,260)	(4,378,578)	-	-	_	-	-
Agency Total - General Fund	3,185,679,108	3,065,738,337	3,165,937,101	3,243,329,129	3,769,788,518	3,680,282,243	(89,506,275)
Family Programs - TANF			2,244,195	2,370,629	2,370,629	2,370,629	
Agency Total - Special	-	-	2,244,195	2,370,029	2,370,029	2,370,029	-
Transportation Fund			2,244,195	2,370,629	2,370,629	2,370,629	
Total - Appropriated Funds	3 185 679 108	3,065,738,337	3,168,181,296	3,245,699,758	3,772,159,147	3,682,652,872	(89,506,275)
rotar - Appropriated Fullus	3,103,079,100	5,005,756,557	5,100,101,290	3,243,099,730	5,112,159,141	5,002,052,072	(09,000,273)
Additional Funds Available							
Carry Forward Funding	-	-	-	-	-	34,842,114	34,842,114
Agency Grand Total	3,185,679,108	3,065,738,337	3,168,181,296	3,245,699,758	3,772,159,147	3,717,494,986	(54,664,161)

Account	Governor Revised FY 17	Final FY 17	Difference from Governor	
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# **Policy Revisions**

# **Rollout FY 16 DMP- Hospital Supplemental Funding**

Medicaid	(30,000,000)	(30,000,000)	-
Total - General Fund	(30,000,000)	(30,000,000)	-

## Background

PA 15-1 December Special Session reduced hospital inpatient supplemental payments by \$90.9 million (\$30 million state share), from \$241.1 million to \$150.2 million.

#### Governor

Reduce funding by \$30 million to reflect FY 16 funding levels for inpatient supplemental payments to hospitals.

## Final

Same as Governor

# **Reduce Funding to Reflect Updated Small Hospital Pool**

Medicaid	(1,000,000)	(1,000,000)	-
Total - General Fund	(1,000,000)	(1,000,000)	-

#### Background

The Original FY 16 - FY 17 Biennial Budget included funding of approximately \$14.8 million (\$4.9 million state, \$9.9 million federal) for small independent hospitals under the following criteria: (1) have 160 or fewer beds, (2) are not part of a hospital group, and (3) are not located in contiguous towns with another hospital. Six hospitals met the criteria: Bristol, Charlotte Hungerford, Day Kimball, Griffin, Johnson Memorial and Milford. Under the Medicaid state plan amendment submitted to the Centers for Medicaid and Medicare Services (CMS), hospitals become ineligible for funding from the small hospital pool following the completion of a merger or affiliation with another hospital group or an increase in the number of licensed beds to greater than 180. In the event a hospital becomes ineligible, the funding the hospital would have received is not redistributed to the remaining eligible hospitals.

PA 15-1 of the December Special Session reduced the small hospital pool by 5% to reflect updating the data for hospitals' Medicaid net inpatient revenue from FFY13 to FFY14, a \$740,000 reduction, bringing the FY 16 pool to \$14.1 million (\$4.7 million state, \$9.4 million federal).

## Governor

Reduce funding by \$1 million to reflect a total reduction of \$3 million to the small hospital pool. The resulting small hospital pool is approximately \$11.8 million (\$3.9 million state, \$7.9 million federal). This reduction reflects: (1) rolling out the 5% reduction from PA 15-1 DSS and (2) eliminating the \$2.3 million that would have been Johnson Memorial's distribution of the revised small hospital pool due to the hospital being acquired by Trinity Health -New England.

## Final

Same as Governor

## **Establish Medicaid Supplemental Payment Accounts**

Medicaid	-	(54,237,700)	(54,237,700)
Hospital Supplemental Payments	-	53,462,700	53,462,700
FQHC Supplemental Payments	-	775,000	775,000
Total - General Fund	-	-	-

#### Final

Transfer \$54,237,700 from Medicaid to the new Hospital Supplemental (\$53,462,700) and FQHC Supplemental (\$775,000) Payments accounts.

## Eliminate Supplemental Payment to FQHC's

Medicaid	(775,000)	(775,000)	-
Total - General Fund	(775,000)	(775,000)	-

#### Background

The Original FY 16 - FY 17 Biennial Budget included total funding of \$3,890,000 (\$1,550,000 state and \$2,340,000 federal) under Medicaid for supplemental payments to Federally Qualified Health Centers (FQHCs). This funding reflects a 60% federal matching rate.

#### Governor

Reduce funding by \$775,000 to reflect decreasing the supplemental payments by 50%. Total resulting funding for FY 17 FQHC supplemental payments is \$1,945,000 (\$775,000 state and \$1,170,000 federal).

#### Final

Same as Governor

## Governor Veto of FQHC Supplemental Funding

FQHC Supplemental Payments	-	(775,000)	(775,000)
Total - General Fund	-	(775,000)	(775,000)

Final

PA 16-2 MSS, the FY 17 revised budget act, as approved by the House and the Senate, included funding of \$775,000 for FQHC supplemental payments. The Governor exercised his line item veto authority to eliminate the funding prior to signing PA 16-2 MSS into law.

Account	Governor Revised FY 17	Final FY 17	Difference from Governor
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# **Reduce Funding for Supplemental Hospital Payments**

Hospital Supplemental Payments	-	(13,420,000)	(13,420,000)
Total - General Fund	-	(13,420,000)	(13,420,000)

## Final

Reduce funding by \$13,420,000 to reflect a total reduction of \$45,560,000 over FY 16 supplemental hospital payments. The resulting supplemental payment pool is approximately \$118,730,000 (\$40,042,700 state, \$78,687,300 federal), which includes funding for the Small Hospital Pool.

# Reduce Funding for CT Children's Medical Center (CCMC)

Connecticut Children's Medical Center	(725,407)	-	725,407
Total - General Fund	(725,407)	-	725,407

## Background

In addition to reimbursement for Medicaid eligible expenditures, CCMC receives a direct grant payment due to the high proportion of Medicaid recipients served by the hospital, special equipment needs, and its status as a teaching facility. The Original FY 16 - FY 17 Biennial Budget included a grant payment to CCMC for approximately \$14.6 million in FY 16 and \$14.8 million in FY 17. PA 15-1 December Special Session (AA Making Certain Structural Changes to the State Budget and Adjustments to the State Budget for the Biennium Ending June 30, 2017), reduced the FY 16 grant amount by \$292,110.

#### Governor

Reduce funding by \$725,407 for the CCMC grant. The Governor's Revised FY 17 budget rolls out the grant reduction made in PA 15-1 DSS; after accounting for this reduction, the total FY 17 grant is \$13,702,483. This reflects a 6.9% decrease from the Original FY 16 - FY 17 budgeted amount.

## Final

Maintain funding for the CCMC grant.

## Limit Orthodontia Coverage

Medicaid	(3,200,000)	-	3,200,000
Total - General Fund	(3,200,000)	-	3,200,000

#### Background

Section 390 of PA 15-5 of the June Special Session (JSS), moved the minimum qualify score on the Salzmann index (a scoring tool used to determine the level of misalignment of an individual's teeth) from 24 to 26. The budget reflected a savings of \$2,052,000 in both FY 16 and FY 17 associated with this change.

#### Governor

Reduce funding by \$3.2 million to reflect limiting orthodontia coverage for children under 21 years of age. This reflects moving the minimum qualifying score on the Salzmann index from 26 to 29. With prior authorization, services would be approved for individuals with a score below 29 based on medical necessity.

## Final

Maintain funding to support the current level of orthodontia coverage.

## **Reduce Medicaid Dental Rates**

Medicaid	-	(2,670,000)	(2,670,000)
Total - General Fund	-	(2,670,000)	(2,670,000)

#### Final

Reduce funding by \$2,670,000 to reflect a reduction in Medicaid rates for dental services.

## **Expedite Transitions under Money Follows the Person (MFP)**

Medicaid	-	(2,500,000)	(2,500,000)
Total - General Fund	-	(2,500,000)	(2,500,000)

## Final

Reduce funding by \$2.5 million to reflect expediting the transition of individuals to Money Follows the Person (MFP).

## **Reduce Funding for Nursing Homes**

Medicaid	-	(1,000,000)	(1,000,000)
Total - General Fund	-	(1,000,000)	(1,000,000)

## Final

Reduce funding by \$1 million to reflect a reduction to nursing home payments.

## **Reduce Funding for the CT Home Care Program**

Connecticut Home Care Program	-	(400,000)	(400,000)
Total - General Fund	-	(400,000)	(400,000)

#### Final

Reduce funding for the Connecticut Home Care Program by \$400,000 (approximately 1%).

## **Reduce Medicaid ASO Performance Payments**

Medicaid	-	(260,000)	(260,000)
Total - General Fund	-	(260,000)	(260,000)

#### Final

Reduce Medicaid funding by \$260,000 to reflect a 5% reduction for Administrative Services Organization (ASO) performance payments.

## Provide Funding for Medicare Part D Copays

Medicaid	-	90,000	90,000
Total - General Fund	-	90,000	90,000

#### Background

Section 386 of PA 15-5 JSS eliminated state support related to Medicare Part D copays for certain dually eligible clients (those clients who are eligible for both Medicare and Medicaid). Prior to the FY 16-17 biennium, the state required clients to pay up to \$15 per month for their Part D-covered drugs, while the state paid any costs in excess of the \$15 cap.

#### Final

Provide funding of \$90,000 to Medicaid to support Medicare Part D copays for dually eligible clients. Section 43 of PA 16-3 MSS, the budget implementer, establishes a maximum copayment of \$17 per month for Medicare Part D prescription drugs for certain dually eligible beneficiaries, and makes the Department of Social Services (DSS) responsible for copayments above such amount.

## **Transfer Autism Services from DDS**

Personal Services	275,000	790,000	515,000
Medicaid	1,299,500	1,805,961	506,461
Total - General Fund	1,574,500	2,595,961	1,021,461
Positions - General Fund	4	10	6

#### Background

In July 2014, the federal Centers for Medicare and Medicaid Services (CMS) issued a bulletin indicating that state Medicaid programs must cover treatment for Autism Spectrum Disorder (ASD) for individuals under the age of 21. As a result, the department is covering autism services that are medically necessary based on individualized comprehensive diagnostic evaluation behavior assessments and individualized plans of care.

#### Governor

Transfer funding of \$1,574,500 and four positions from the Department of Developmental Services (DDS) to reflect moving the Autism Services Division to DSS. Funding of \$2.1 million is transferred out of DDS, with a corresponding \$800,000 reduction in federal grant revenue due to net budgeting. Funding in DDS is appropriated to reflect gross costs with federal matching funds accruing as General Fund Revenue, while in DSS, the Medicaid account reflects only the state share of expenditures.

#### Final

Transfer funding of \$2,595,961 and ten positions from the Department of Developmental Services (DSS) to reflect moving the entire Autism Spectrum Services Division in DDS to DSS. Program funding of \$3.7 million is transferred from DDS, with a corresponding \$1.1 million reduction in federal grant revenue due to net budgeting. Sections 47 through 60 of PA 16-3 MSS, the budget implementer, are related to this change.

## **Transfer Community Residential Services from DDS**

Community Residential Services	537,116,053	537,116,053	-
Total - General Fund	537,116,053	537,116,053	-

Account	Governor Revised FY 17	Final FY 17	Difference from Governor
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## Governor

Transfer funding of \$537,116,053 from the Department of Developmental Services (DDS) for the Community Residential Services and Cooperative Placements programs to reflect a change in Medicaid claiming responsibility. This begins the transition from provider grants under DDS to fee-for-service payments under DSS. The purpose of this change is to ensure federal reimbursement on all eligible services while also ensuring appropriate Medicaid billing, provider enrollment, and client eligibility.

## Final

Same as Governor

## Provide Funding for DDS CLA Conversions

Old Age Assistance	-	438,460	438,460
Aid To The Blind	-	8,636	8,636
Aid To The Disabled	-	702,904	702,904
Aid to the Aged, Blind and Disabled	1,150,000	-	(1,150,000)
Total - General Fund	1,150,000	1,150,000	-

#### Governor

Provide funding of \$1,150,000 to support additional room and board costs associated with the Department of Developmental Services (DDS) converting state-operated residential Community Living Arrangements (CLAs) to privately-operated CLAs.

## Final

Provide funding totaling \$1,150,000 to support additional room and board costs associated with the Department of Developmental Services (DDS) converting state-operated residential Community Living Arrangements (CLAs) to privately-operated CLAs.

## Reduce Funding for Cash Assistance Programs by 1%

Old Age Assistance	-	(387,824)	(387,824)
Aid To The Blind	-	(6,249)	(6,249)
Aid To The Disabled	-	(618,576)	(618,576)
Temporary Assistance to Families - TANF	-	(908,447)	(908,447)
State Administered General Assistance	-	(230,471)	(230,471)
Total - General Fund	-	(2,151,567)	(2,151,567)

#### Final

Reduce funding by \$2,151,567 to reflect a 1% reduction to cash assistance programs.

## **Reduce Burial Benefit**

Old Age Assistance	(29,800)	(14,900)	14,900
Aid To The Blind	(800)	(400)	400
Aid To The Disabled	(55,600)	(27,800)	27,800
Temporary Assistance to Families - TANF	(26,700)	(13,350)	13,350
State Administered General Assistance	(942,000)	(471,000)	471,000
Total - General Fund	(1,054,900)	(527,450)	527,450

## Background

The Department of Social Services provides up to \$1,400 for funeral and burial expenses of indigent persons who pass away without the ability to pay for the cost of a funeral and burial. Sections 384 and 385 of PA 15-5 JSS reduced the burial benefit under the state administered general assistance, state supplemental and temporary family assistance programs from \$1,800 to \$1,400.

#### Governor

Reduce funding by \$1,054,900 to reflect reducing the burial benefit from \$1,400 to \$1,000.

Final

Reduce funding by \$527,450 to reflect reducing the burial benefit from \$1,400 to \$1,200. Sections 44 and 45 of PA 16-3 MSS, the budget implementer, are related to this change.

## **Reduce Funding for Fatherhood Initiative**

Family Programs - TANF	(234,497)	-	234,497
Total - General Fund	(234,497)	-	234,497

## Background

The John S. Martinez Fatherhood Initiative of Connecticut is a program within DSS aimed at addressing the needs of fathers and their families. Strategies include, capacity-building in existing programs; infusing father-friendly principles and practices into existing systems; media advocacy to promote responsible fatherhood; and recommending social policy change to strengthen families.

#### Governor

Reduce funding by \$234,497 for the Fatherhood Initiative.

Final

Maintain funding for the Fatherhood Initiative to support TANF related programs.

## **Eliminate HUSKY Performance Monitoring Contract**

HUSKY Performance Monitoring	(178,143)	(20,000)	158,143
Total - General Fund	(178,143)	(20,000)	158,143

#### Governor

Reduce funding by \$178,143 to reflect eliminating the HUSKY Performance Monitoring account.

#### Final

Reduce funding by \$20,000 for the HUSKY Performance Monitoring account.

## Maintain Minimum Flat Rate for Boarding Homes at FY 16 Level

Aid To The Disabled	(90,000)	(90,000)	-
Total - General Fund	(90,000)	(90,000)	-

#### Background

Sections 379 and 380 of PA 15-5 JSS froze statutory rate adjustments for boarding homes and residential care homes, totaling \$2.4 million in FY 16 and \$5.1 million in FY 17.

#### Governor

Reduce funding by \$90,000 to reflect freezing the minimum flat rate at FY 16 levels for boarding homes that choose not to issue an annual cost report.

#### Final

Same as Governor. Section 46 of PA 16-3 MSS, the budget implementer, is related to this change.

## **Reduce Contractual Expenses in Other Expenses**

Other Expenses	-	(10,368,171)	(10,368,171)
Total - General Fund	-	(10,368,171)	(10,368,171)

## Final

Reduce funding by \$10,368,171 in Other Expenses to reflect a reduction in contractual expenses.

#### **Reduce Funding for Various Accounts**

Personal Services	-	(14,547,116)	(14,547,116)
Other Expenses	-	(10,736,301)	(10,736,301)
Genetic Tests in Paternity Actions	-	(5,854)	(5,854)
State-Funded Supplemental Nutrition Assistance Program	-	(29,874)	(29,874)
Agency Operations	(18,608,978)	-	18,608,978
Medicaid	-	(5,000,000)	(5,000,000)
Food Stamp Training Expenses	-	(702)	(702)
Human Resource Development-Hispanic Programs	-	(55,373)	(55,373)
Community Residential Services	-	(500,000)	(500,000)
Safety Net Services	-	(400,000)	(400,000)
Refunds Of Collections	-	(6,576)	(6,576)
Services for Persons With Disabilities	-	(33,077)	(33,077)
Nutrition Assistance	-	(27,792)	(27,792)
Connecticut Children's Medical Center	-	(1,459,500)	(1,459,500)
Community Services	-	(69,616)	(69,616)
Human Service Infrastructure Community Action Program	-	(189,738)	(189,738)
Teen Pregnancy Prevention	-	(100,952)	(100,952)
Family Programs - TANF	-	(25,159)	(25,159)

111/	Account	Governor Revised FY 17	Final FY 17	Difference from Governor
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Human Resource Development-Hispanic Programs -			
Municipality	-	(327)	(327)
Teen Pregnancy Prevention - Municipality	-	(7,963)	(7,963)
Community Services - Municipality	-	(4,905)	(4,905)
Total - General Fund	(18,608,978)	(33,200,825)	(14,591,847)

## Background

The Governor reduces funding in the new Agency Operations accounts across state agencies by \$267.9 million.

## Governor

Reduce funding by \$18,608,978 to reflect a 5.75% reduction.

## Final

Reduce funding by \$33,200,825 to reflect reductions to various accounts.

# Rollout FY 16 DMP

Personal Services	(1,172,637)	(1,172,637)	-
Other Expenses	(2,000,000)	(2,000,000)	-
HUSKY Performance Monitoring	(9,102)	(9,102)	-
Genetic Tests in Paternity Actions	(32,213)	(32,213)	-
Food Stamp Training Expenses	(562)	(562)	-
Healthy Start	(62,576)	(62,576)	-
Human Resource Development-Hispanic Programs	(44,331)	(44,331)	-
Safety Net Services	(24,629)	(24,629)	-
Refunds Of Collections	(6,637)	(6,637)	-
Services for Persons With Disabilities	(31,605)	(31,605)	-
Nutrition Assistance	(26,980)	(26,980)	-
Connecticut Children's Medical Center	(292,110)	(292,110)	-
Community Services	(55,036)	(55,036)	-
Human Service Infrastructure Community Action Program	(181,299)	(181,299)	-
Teen Pregnancy Prevention	(96,462)	(96,462)	-
Family Programs - TANF	(27,080)	(27,080)	-
Domestic Violence Shelters	(52,106)	(52,106)	-
Human Resource Development-Hispanic Programs -			
Municipality	(50)	(50)	-
Teen Pregnancy Prevention - Municipality	(1,205)	(1,205)	-
Community Services - Municipality	(3,926)	(3,926)	-
Total - General Fund	(4,120,546)	(4,120,546)	-

## Background

PA 15-1 December Special Session (AA Making Certain Structural Changes to the State Budget and Adjustments to the State Budget for the Biennium Ending June 30, 2017) made FY 16 General Fund expenditure modifications of \$195.8 million in various agencies and accounts. The Governor's FY 17 budget includes the rollout of \$90.5 million of the FY 16 DMP across various agencies.

# Governor

Reduce funding by \$4,120,546 in FY 17 to reflect the rollout of expenditure reductions in PA 15-1 DSS.

#### Final

Same as Governor

## **Distribute Lapses**

Personal Services	(3,001,523)	(3,001,523)	-
Other Expenses	(2,670,999)	(2,670,999)	-
Refunds Of Collections	(1,659)	(1,659)	-
Total - General Fund	(5,674,181)	(5,674,181)	-

#### Background

The Original FY 16 - 17 Biennial Budget included bottom line savings targets (lapses) totaling \$95,110,616 in FY 16 and \$100,816,745 in FY 17. These savings targets were allocated to agencies via holdbacks in FY 16.

#### Governor

Reduce funding by \$5,674,181 to reflect the allocation of these lapses in the FY 17 revised budget.

#### Final

Same as Governor

## Transfer Healthy Start to Office of Early Childhood (OEC)

Healthy Start	(1,224,704)	(1,224,704)	-
Total - General Fund	(1,224,704)	(1,224,704)	-

#### Background

Healthy Start provides case management and assistance with obtaining Medicaid/HUSKY coverage for eligible pregnant women and their children.

#### Governor

Transfer funding of \$1,224,704 for Healthy Start to the Office of Early Childhood (OEC), which currently manages the program via a Memorandum of Agreement (MOA).

#### Final

Same as Governor. Section 209 of PA 16-3 MSS, the budget implementer, repeals obsolete language regarding the study and review of the Healthy Start program under DSS.

## **Transfer Funding for Hospital Roundtable**

Other Expenses	(541,456)	(541,456)	-
Total - General Fund	(541,456)	(541,456)	-

#### Background

The hospital roundtable was created by PA 15-146 to increase transparency of hospital costs, including executive pay, and increase consumer access to information on health care costs and coverage. In addition, the roundtable is charged with decreasing consumer costs related to "surprise billing" and facility fees, and improving monitoring of the health care marketplace. In FY 16, \$500,000 was transferred from the Department of Social Services, via interagency agreements, to various agencies to implement these provisions in support of the roundtable.

#### Governor

Transfer funding of \$541,456 to various agencies to support the hospital roundtable.

#### Final

Same as Governor

#### Shift Funding to Social Services Block Grant (SSBG) and TANF

Safety Net Services	(539,719)	-	539,719
Nutrition Assistance	(80,478)	-	80,478
Community Services	(70,880)	-	70,880
Domestic Violence Shelters	(384,292)	-	384,292
Total - General Fund	(1,075,369)	-	1,075,369

#### Background

Currently, 10% of the state's Temporary Assistance for Needy Families (TANF) block grant is transferred to the Social Services Block Grant (SSBG). Allocations under SSGB/TANF include Human Resource Development (\$251,779), Human Resource Development - Hispanic Programs (\$260,610), Anti-Hunger Programs (\$107,304), Legal Services (\$719,625), and Thompson Ecumenical Empowerment Group, Inc. (\$94,506).

Account	Governor Revised FY 17	Final FY 17	Difference from Governor
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## Governor

Reduce funding by \$1,075,369 to reflect the transfer of funding for Safety Net Services, Domestic Violence Shelters, Nutrition Assistance and Community Services to SSBG/TANF funding. To make resources available for this transfer, SSBG/TANF support for Human Resource Development, Human Resource Development - Hispanic, Anti-Hunger Programs, Legal Services, and the Thompson Ecumenical Empowerment Group, Inc. is eliminated.

## Final

Maintain current funding structure for various General Fund and SSBG allocations.

## **Transfer Funding to Agencies for Fringe Benefits**

Agency Operations	48,402,017	-	(48,402,017)
Total - General Fund	48,402,017	-	(48,402,017)

#### Background

Funding for fringe benefits for General Fund and Special Transportation Fund supported employees is budgeted centrally in the State Comptroller-Fringe Benefit accounts.

#### Governor

Transfer funding of \$48,402,017 from the Office of the State Comptroller to the Agency Operations account to support fringe benefit costs for employers' social security and Medicare taxes, active employee health, and the normal retirement costs for employees whose earnings are supported by the General Fund and the Special Transportation Fund.

## Final

Maintain funding for fringe benefits within the Office of the State Comptroller.

## **Consolidate Appropriations for Agency Operations**

Personal Services	(129,278,892)	-	129,278,892
Other Expenses	(165,606,911)	-	165,606,911
Genetic Tests in Paternity Actions	(90,293)	-	90,293
State-Funded Supplemental Nutrition Assistance Program	(460,800)	-	460,800
Agency Operations	323,634,397	-	(323,634,397)
Emergency Assistance	(1)	-	1
Food Stamp Training Expenses	(10,838)	-	10,838
Human Resource Development-Hispanic Programs	(854,121)	-	854,121
Safety Net Services	(1,968,965)	-	1,968,965
Refunds Of Collections	(104,204)	-	104,204
Services for Persons With Disabilities	(510,207)	-	510,207
Nutrition Assistance	(348,225)	-	348,225
Connecticut Children's Medical Center	(13,782,723)	-	13,782,723
Community Services	(1,002,944)	-	1,002,944
Human Service Infrastructure Community Action Program	(2,926,695)	-	2,926,695
Teen Pregnancy Prevention	(1,557,179)	-	1,557,179
Family Programs - TANF	(153,589)	-	153,589
Domestic Violence Shelters	(4,774,278)	-	4,774,278
Human Resource Development-Hispanic Programs -			
Municipality	(5,046)	-	5,046
Teen Pregnancy Prevention - Municipality	(122,839)	-	122,839
Community Services - Municipality	(75,647)	-	75,647
Total - General Fund	-	-	-

#### Background

Currently, state agency appropriations are distributed between multiple line items. The Governor's Revised FY 17 budget consolidates funding by collapsing most or all appropriations into a new "Agency Operations" line item. Certain major line items such as Education Cost Sharing (ECS) grants, entitlements, pension and debt service payments, remain as separate line items within their respective agencies and are not consolidated.

## Governor

Consolidate multiple agency appropriations into one account.

Final

Maintain existing appropriated accounts.

## **Consolidate Appropriations for Home Care and PSE**

Connecticut Home Care Program	(40,590,000)	-	40,590,000
Protective Services to the Elderly	(478,300)	-	478,300
Home Care and Protective Services for the Elderly	41,068,300	-	(41,068,300)
Total - General Fund	-	-	-

## Governor

Consolidate multiple agency appropriations into the new Home Care and Protective Services for the Elderly account.

## Final

Maintain existing appropriated accounts.

## Consolidate Appropriations for the Aged, Blind, and Disabled

Old Age Assistance	(38,767,520)	-	38,767,520
Aid To The Blind	(624,489)	-	624,489
Aid To The Disabled	(61,829,840)	-	61,829,840
Aid to the Aged, Blind and Disabled	101,221,849	-	(101,221,849)
Total - General Fund	-	-	-

#### Governor

Consolidate multiple agency appropriations into the new Aid to the Aged, Blind, and Disabled account.

## Final

Maintain existing appropriated accounts.

# **Current Services**

## **Update Current Services- Other Expenses**

Other Expenses	15,200,000	15,200,000	-
Total - General Fund	15,200,000	15,200,000	-

#### Governor

Provide funding of \$15.2 million to reflect current expenditure requirements in Other Expenses. The increase is primarily related to Access Health call center costs that are attributable to Medicaid clients as well as the Money Follows the Person (MFP) sustainability plan.

#### Final

Same as Governor

## **Update Current Services- Temporary Assistance to Families**

Temporary Assistance to Families - TANF	(8,000,000)	(8,000,000)	-
Total - General Fund	(8,000,000)	(8,000,000)	-

#### Background

The Temporary Family Assistance (TFA) program provides cash assistance to eligible low-income families. The TFA program limits assistance to 21 months for non-exempt cases, with possible six month extensions for good cause. Individuals in the TFA program are usually eligible for health care services provided under the state's Medicaid program. The average monthly caseload under this (and its predecessor) program has declined from over 60,000 families in FY 95 to approximately 17,538 in FY 15 with an average cost per case of \$487. For December 2015, caseload totaled 15,841 with a cost per case of \$484.

#### Governor

Reduce funding by \$8 million to reflect anticipated expenditure requirements in the TFA program.

#### Final

Same as Governor

Account	Governor Revised FY 17	Final FY 17	Difference from Governor
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# **Update Current Services- SAGA**

State Administered General Assistance	(1,300,000)	(1,300,000)	-
Total - General Fund	(1,300,000)	(1,300,000)	-

## Background

The State Administered General Assistance (SAGA) program provides limited cash assistance to individuals who are unable to work for medical or other prescribed reasons. The average FY 15 caseload totaled 7,182 with an average cost per case of \$214. Enrollees can receive up to \$219 monthly. For December 2015, caseload totaled 7,790 with a cost per case of \$201.

## Governor

Reduce funding of \$1.3 million to reflect anticipated expenditure requirements.

#### Final

Same as Governor

## **Update Current Services- Supplemental Assistance**

Old Age Assistance	450,000	450,000	-
Aid To The Blind	(130,000)	(130,000)	-
Aid To The Disabled	500,000	500,000	-
Total - General Fund	820,000	820,000	-

#### Background

Supplemental Assistance consists of Old Age Assistance, Aid to the Blind and Aid to the Disabled. These programs provide monthly financial assistance to low-income individuals. The supplemental assistance programs are entirely state funded, but operate under both state and federal guidelines. In order to receive benefits, an individual must have another source of income to supplement, such as the federal Social Security, Supplemental Security Income, or Veteran's Benefits. All recipients are automatically eligible for health care benefits under the state Medicaid program. As of December 2015, caseload totaled 15,715.

#### Governor

Provide funding of \$820,000 to reflect updated caseload estimates.

#### Final

Same as Governor

# Carry Forward

## **Carry Forward for Medicaid**

Medicaid	-	27,025,909	27,025,909
Total - Carry Forward Funding	-	27,025,909	27,025,909

#### Final

Pursuant to CGS Sec. 4-89 (c), funding of \$26,508,409 is carried forward in the Medicaid account to fund the following: (1) \$16,832,313 in prior year obligations related to nursing home wage and benefit enhancements, (2) \$1,349,000 for hospital retro settlements, and (3) \$8,327,096 for FY 16 payments which were not made in FY 16 due to the need to fully collect and review data to determine the appropriate distribution of dollars. The balance of the funding (\$517,500) was previously authorized pursuant to section 402 of PA 15-5 JSS, a budget implementer, for the State Innovation Model (SIM) Medicaid shared savings program for community health centers.

## **Carry Forward for Other Expenses**

Other Expenses	-	7,816,205	7,816,205
Total - Carry Forward Funding	-	7,816,205	7,816,205

#### Final

Pursuant to CGS Sec. 4-89(c), funding of \$7,816,205 is carried forward for the following: (1) \$6,542,205 for contractual expenses that were incurred in FY 16 but were not paid due to processing delays (\$4,623,034 for the state health exchange's (AHCT) call center, \$1,621,378 for other AHCT outstanding bills, \$150,000 for UConn HIT, \$95,293 for Deloitte and \$52,500 for CMA Consulting Services), and (2) \$1,274,000 to cover project delays (\$467,910 for Money Follows the Person, \$458,890 for SNAP reinvestment, and \$347,200 for TALX Corporation which assists with eligibility determinations).

Budget Components	Governor Revised FY 17	Final FY 17	Difference from Governor
Original Appropriation - GF	3,243,329,129	3,243,329,129	-
Policy Revisions	519,739,389	430,233,114	(89,506,275)
Current Services	6,720,000	6,720,000	-
Total Recommended - GF	3,769,788,518	3,680,282,243	(89,506,275)
Original Appropriation - TF	2,370,629	2,370,629	-
Total Recommended - TF	2,370,629	2,370,629	-

# Totals

Positions	Governor Revised FY 17	Final FY 17	Difference from Governor
Original Appropriation - GF	1,976	1,976	-
Policy Revisions	4	10	6
Total Recommended - GF	1,980	1,986	6

# Other Significant Legislation

## PA 16-2, An Act Adjusting the State Budget for the Biennium Ending June 30, 2017

Sections 26, 34, 35, and 36 contain provisions that allow the Secretary of the Office of Policy and Management (OPM) to allocate specific lapses to state agencies in the three branches of government (these are typically called holdbacks). The agency's FY 17 appropriation levels will be reduced by the amounts shown in the table below to achieve the lapses included in PA 16-2. This includes an Unallocated Lapse of \$3,283,157 and a Targeted Lapse of \$1,030,177. See the FY 17 Holdbacks schedule in Section V of this document for a further description of these statewide savings targets.

Account	Appropriation \$	Reduction Amount \$	Net Remaining \$	% Reduction
Personal Services	115,246,776	(1,152,467)	114,094,309	1.00%
Other Expenses	144,502,439	(1,445,024)	143,057,415	1.00%
HUSKY Performance Monitoring	158,143	(49,024)	109,119	31.00%
Genetic Tests in Paternity Actions	84,439	(2,533)	81,906	3.00%
State-Funded Supplemental Nutrition	430,926	(150,824)	280,102	35.00%
Assistance Program				
Food Stamp Training Expenses	10,136	(304)	9,832	3.00%
Human Resource Development-Hispanic	798,748	(23,962)	774,786	3.00%
Programs				
Safety Net Services	2,108,684	(63,260)	2,045,424	3.00%
Refunds Of Collections	97,628	(2,929)	94,699	3.00%
Services for Persons With Disabilities	477,130	(14,314)	462,816	3.00%
Nutrition Assistance	400,911	(12,027)	388,884	3.00%
Account	Appropriation \$	Reduction	Net Remaining	% Reduction

Account	Appropriation \$	Reduction Amount \$	Net Remaining \$	% Reduction
		Amount \$	\$	
Connecticut Children's Medical Center	13,048,630	(391,459)	12,657,171	3.00%
Community Services	1,004,208	(239,012)	765,196	23.80%
Human Service Infrastructure Community	2,736,957	(82,108)	2,654,849	3.00%
Action Program				
Teen Pregnancy Prevention	1,456,227	(43,687)	1,412,540	3.00%
Family Programs - TANF	362,927	(10,888)	352,039	3.00%
Domestic Violence Shelters	5,158,570	(154,756)	5,003,814	3.00%
Hospital Supplemental Payments	40,042,700	(400,427)	39,642,273	1.00%
Human Resource Development-Hispanic	4,719	(141)	4,578	2.99%
Programs - Municipality				
Teen Pregnancy Prevention - Municipality	114,876	(3,446)	111,430	3.00%
Community Services - Municipality	70,742	(70,742)	-	100.00%

# Estimated FY 17 Medicaid Expenditures By Category of Service

Category of Service	Estimated FY 17 \$
Hospital Services <sup>1</sup>	
Hospital Inpatient	950,767,390
Hospital Outpatient	841,731,482
Total Expenditures	1,792,498,872
Professional Medical Care	
Physician	456,229,900
Clinic	454,159,924
Dental	228,250,004
Vision	43,604,068
Other Practitioner	125,295,124
Total Expenditures	1,307,539,020
Other Medical Services Pharmacy	1,182,911,643
Pharmacy Rebates	(661,244,819)
Transportation	32,948,828
Non-Emergency Transportation (NEMT)	50,454,149
Lab & X-Ray	53,062,827
Durable Medical Equipment	98,160,312
Alcohol & Drug Services	19,700,301
Medicare Part D Clawback	157,179,655
Total Expenditures	933,172,896
Home and Community Based	
Home Health	263,384,532
Mental Health Waiver	1,680,000
CHC / PCA Assessments	1,752,928
CT Home Care (CHC) Waiver Services	304,082,817
Acquired Brain Injury (ABI) Waiver	74,016,273

Category of Service	Estimated FY 17 \$
Personal Care Assistance (PCA) Waiver Services	40,831,079
Katie Beckett Waiver	61,319
Waiver Related Services	6,733,890
Hospice Services	3,300,684
Autism Services	2,918,211
Total Expenditures	698,761,733
Long-Term Care Facilities	
Nursing Home - Chronic Care	1,237,085,613
Nursing Home - Rest Home	8,174,689
ICF/IID	62,701,787
Chronic Disease Hospital	70,931,682
Hospice Services	32,789,693
Total Expenditures	1,411,683,465
Administrative Services & Adjustments	
Medicare Part B Premiums	223,797,402
PCA Waiver - Administration	2,272,056
ABI Waiver - Administration	931,320
Behavioral Health Partnership ASO	15,588,077
Medical ASO	88,064,845
Dental ASO	8,695,680
NEMT Broker	7,022,267
Dental Contracts	-
TPL Admin Fees	1,320,000
Other CoreCT Medicaid Expenditures	(26,842,598)
Non-Claim Specific Adjustments	(251,527,839)
Medicaid Expenditure Offsets	
SBCH	(15,819,252)
Medicare Premiums Offsets	(224,916,389)
Total Expenditures	(171,414,431)
Medicaid Total (Gross)	5,972,241,555
Federal Share	3,525,000,294
General Fund Total (Net)	2,447,241,261

<sup>1</sup>The FY 17 revised budget removed supplemental hospital payments from the Medicaid line item and created a separate line item in DSS for such payments. FY 17 payments are estimated to total \$117.6 million.